

## **National Intelligence Daily**

Tuesday 17 April 1979

State Dept. review completed

Top Secret

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SPECIAL ANALYSIS
CHINA-VIETNAM: Gulf of Tonkin Dispute
The Vietnamese-Chinese sea boundary dispute is likely to be an important part of the current talks between the two countries. Resolution of the issue will ultimately depend on improved bilateral relations and the outcome of the intensified search for offshore oil in the Gulf of Tonkin. Current naval activities in the area will help keep tensions high. The Vietnamese base their extensive claims in the Gulf on an 1887 Sino-French boundary convention, which they maintain established longitude 108° 03' 18" east as the offshore boundary. They say that the extension of this boundary from the southern part of the Gulf into the South China Sea is the only issue that needs to be resolved. The Chinese reject the Vietnamese claimalthough they offer no countering documentation or specific claimsand state merely that negotiations are needed to settle the issue on an equitable basis.
The Vietnamese maintain that the Tonkin dispute began in 1973 when they informed China of their intention to prospect for oil in the Gulf and proposed negotiations to delineate the boundary there and in the South China Sea. China evidently agreed but insisted that until an agreement was reached, third countries should be prohibited from conducting exploration and that all prospecting should be barred in a large area of the central Gulf-conditions that would have effectively prevented any
meaningful Vietnamese effort to exploit oil resources

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there. Vietnam maintains that China refused to discuss the offshore boundary question seriously in 1974 and in another round of talks in 1977.

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25X1	Vietnam expressed interest in exploring for oil in the Gulf in 1973, but fear of an adverse Chinese reaction and an inability to reach agreement with foreign companies thwarted its plans. The Vietnamese, however, reportedly want to initiate seismic operations in the Gulf in the near future.
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25X1	Vietnam would be hard-pressed to defend militarily its extensive claims in the Gulf. The Vietnamese Navy has recently received frigates, patrol boats, helicopters, and Styx antiship missiles from the USSR, but it is no match for the Chinese forces.
25X1	Outlook  Even if Vietnam and China set aside their larger political differences, the Gulf of Tonkin negotiations would still have only a minimal chance of success unless Vietnam drops its insistence that the 1887 treaty be the basis of negotiations. Vietnam's interpretation of the

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treaty would give Hanoi jurisdiction over a large area west of Hainan Island that China covets for its oil potential.
Even if Vietnam abandoned its adherence to the meri dian boundary line, a division of the Gulf would still require arduous negotiations. The area should theoretically be divided on the basis of equitable principles, which is frequently accomplished with an equidistant line, but two problems would complicate that approach:
A Vietnamese island, Dao Bach Long Vi, lies in the middle of the Gulf. China would probably demand that the island be ignored; Vietnam would insist that the island be given full effect in determining the boundarywhich would give the Vietnamese jurisdiction over a much larger sector between Dao Bach Long Vi and

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this method in the Tonkin Gulf.

-- China opposes the use of the equidistant method to determine a boundary with Japan and South Korea in the Yellow and East China Seas. It would be loath to set a precedent by using

Hainan.

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<u>Iran</u>	
The managing director of Iran's national petrochemical company announced yesterday that negotiations would begin soon to buy all foreign-held shares in Iran's petrochemical industry and bring the plants under one management. The action affects several US companies as well as a group of Japanese companiesled by Mitsuithat own 50 percent of the nearly completed	25X
\$3.3 billion Iran-Japan petrochemical complex.	

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UN Secretary General Waldheim will visit Vietnam and			
North and South Korea during his month-long trip to the Far East that begins Sunday. According to a Western press report, Waldheim will also go to China, Singapore, Malaysia, Indonesia, and the Philippines.	7		

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